#### Does Foreign Ownership Encourage Technological Transfer and Spillovers in Estonia?

Some Lessons from Eastern Europe

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### Why Estonia and Slovenia?

Inward stock as percentage of GDP in 1999



### Why is FDI important?

It can be an important catalyst for the economic restructuring.

It provides finance for the acquisition of new plant and equipment.

It can transfer technology directly to foreign affiliates.

And it can defuse or 'spillover' indirectly to the local economy.

# Spillovers from FDI can occur because of . . .

Competition (intra-industry)
Cooperation (inter-industry)
Labour mobility
Imitation
Exports

... but they can also be negative.

### Host country characteristics and spillovers

Backwardness (technology gap)
Contagion (supply chains)
Geography (distance from EU)
Method of privatization
Absorptive Capacity

### Vertical or inter-industry spillovers

Backward or supplier linkages: local firms serve as suppliers of inputs to foreign affiliates.

Forward or customer linkages: foreign affiliates serve as suppliers of inputs to local firms.

### Key Questions

Does technology transfer directly to affiliate?

© Can we disentangle intra-industry spillovers from inter-industry spillovers?

Does the absorptive capacity of firms matter?

Is there disembodied technology transfer through trade?



Econometric method: OLS approach; Data in log first differences



#### Inter-industry spillovers or backward and forward linkages

$$\overline{BL}_{i, jkt} = \sum_{r=1}^{p} \alpha_{krt} * \frac{IM_{i, jkt}}{MC_{i, jkt}} * HS_{kt}$$

$$\overline{FL}_{i, jkt} = \sum_{r=1}^{p} \beta_{krt} * \frac{EX_{i, jkt}}{Y_{i, jkt}} * \overline{HS}_{kt}$$

### The data

 Industrial surveys carried out by the Statistical Office of Estonia and the Finance Ministry of Slovenia plus Input-output tables.

363 manufacturing enterprises in Estonia for the period 1995 to 1999.

106 enterprises are foreign owned (30%)

1093 enterprises in Slovenia from 1994 to 1999.

116 enterprises are foreign owned (10%)

#### Structural characteristics of foreign versus domestic manufacturing firms in 1994-1999 (mean average)

|  | Es                   | tonia             | Sla                  | ovenia            |
|--|----------------------|-------------------|----------------------|-------------------|
| Variable <sup>*</sup>                          | Firms<br>with<br>FDI | Domestic<br>firms | Firms<br>with<br>FDI | Domestic<br>firms |
| Number of firms                                | 257                  | 106               | 977                  | 116               |
| Domestic firm = 100                            |                      |                   |                      |                   |
| Size (assets)                                  | 165                  | 100               | 134                  | 100               |
| Capital intensity (Assets/Employee)            | 306                  | 100               | 138                  | 100               |
| Skill intensity (Labour costs/employee)        | 141                  | 100               | 114                  | 100               |
| Wage   | 123                  | 100               | 114                  | 100               |
| Percentage                                     |                      |                   |                      |                   |
| Labour intensity I (Labour costs/value added)  | 70.3                 | 81.8              | 65.5                 | 76.5              |
| Labour intensity II (Labour costs/total costs) | 43.3                 | 47.9              | 21.7                 | 29.2              |
| Export propensity (Exports/sales)              | 58.2                 | 40.1              | 56.7                 | 41.6              |

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### Testing for technology transfer and spillovers

Does FDI represent a significant channel of technology transfer?

Does FDI generate significant spillovers for domestic firms?

The Data show that technology transfer occurs in both Estonia and Slovenia, but intraindustry spillovers occur only in Estonia.

#### The Results: Direct effects of foreign ownership

(Sample of foreign owned and domestic firms)

|                          | Estonia           | Slovenia            |
|--------------------------|-------------------|---------------------|
| Const.                   | -0.268 (-2.46)*** | * -0.094 (-2.83)*** |
| Capital (K)              | 0.111 (6.77)***   | • 0.037 (6.28)***   |
| Capital_FDI (FK)         | -0.038 (-0.83)    | 0.001 (0.03)        |
| Labour (L)               | 0.602 (11.62)***  | * 0.382 (24.42)***  |
| Labour_FDI (FL)          | 0.694 (11.94)***  | * -0.107 (-2.21)**  |
| Materials (N)            | 0.007 (1.41)      | 0.296 (41.41)***    |
| Materials_FDI (FN)       | 0.011 (1.31)      | 0.118 (4.94)***     |
| FDI dummy (F)            | 0.854 (3.45)***   | • 0.222 (3.32)***   |
| Majority FDI (MF)        | 0.020 (0.42)      | -0.024 (-1.35)      |
| Hor_Spill (HS)           | 0.000 (-0.02)     | 0.002 (0.81)        |
| Hor_Spill_FDI (FHS)      | -0.035 (-0.84)    | -0.006 ( $-0.88$ )  |
| Backward_Spill (BL)      | -0.015 (-0.65)    | 0.003 (0.52)        |
| Backward_Spill_FDI (FBL) | -0.058 (-1.22)    | 0.010 (0.50)        |
| Forward_Spill (FL)       | 0.020 (1.43)      | 0.000 (-0.02)       |
| Forward_Spill_FDI (FFL)  | -0.001 (-0.04)    | -0.007 ( $-0.59$ )  |
| Sector size (S)          | 0.022 (2.74)***   | 0.002 (1.05)        |
| Sector size_FDI (FS)     | -0.019 $(-1.19)$  | 0.000 (0.00)        |
| Mill's ratio             | -0.405 (-4.04)**  | * -0.121 (-3.05)*** |
| Number of obs.           | 1053              | 5175                |
| Adj R-squared            | 0.799             | 0.435               |

t-statistics in parentheses. \*, \*\*, \*\*\*\* denote significance at the 10, 5 and 1 percent levels of significance (two-tailed tests)

 $\dot{Y}_{it} = b_{it} + \delta F_i + \kappa M_i + \alpha \dot{K}_{it} + \beta \dot{L}_{it} + \gamma \dot{N}_{it} + \chi F_i \dot{K}_{it} + \phi F_i \dot{L}_{it} + \varphi F_i \dot{N}_{it} + \mu HS_{jt} + \pi BL_{jt} + \tau F_i BL_{jt} + \rho FL_{jt} + \omega F_i FL_{jt} + \upsilon S_{jt} + \theta_j d_j + \psi_t d_t + e_{it}$ 

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### Testing for innovative and absorptive capacity

Does R&D in domestic firms enhance productivity growth?

Do spillovers depend on the absorptive capacity of firms?

O Data show that absorptive capacity was important in Estonia.

#### Results: Importance of absorptive capacity (Sample of domestic firms only)

|                           | Estonia         | Slovenia            |
|---------------------------|-----------------|---------------------|
| Const.                    | -0.138 (-1.51)  | -0.089 (-4.45)***   |
| Capital (K)               | 0.050 (5.33)**  | * 0.278 (32.61)***  |
| Labour (L)                | 0.677 (15.47)** | ** 0.647 (37.01)*** |
| Materials (N)             | 0.010 (2.33)**  | 0.342 (36.81)***    |
| Accumul R&D (RD)          | 0.040 (2.43)**  | * 0.005 (0.98)      |
| Hor Spill (HS)            | 0.047 (2.84)**  | * 0.002 (0.68)      |
| Hor_Spill_R&D (RDHS)      | -0.001 (-0.14)  | -0.001 (-1.28)      |
| Backward_Spill (BL)       | 0.008 (0.28)    | 0.002 (0.32)        |
| Backward_Spill_R&D (RDBL) | -0.10 (-0.41)   | -0.001 (-0.11)      |
| Forward Spill (FL)        | 0.013 (0.75)    | 0.007 (0.39)        |
| Forward Spill R&D (RDFL)  | 0.000 (-0.01)   | -0.011 (-0.66)      |
| Sector size (S)           | 0.030 (2.26)**  | 0.008 (0.38)        |
| Sector size_R&D (RDS)     | -0.001 (-0.10)  | 0.012 (0.59)        |
| Number of obs             | 816             | 4886                |
| Adj R-squared             | 0.342           | 0.844               |

t-statistics in parentheses. \*, \*\*, \*\*\* denote significance at the 10, 5 and 1 percent levels of significance (two-tailed tests)

 $\dot{Y}_{it} = b_{it} + \alpha \dot{K}_{it} + \beta \dot{L}_{it} + \gamma \dot{N}_{it} + \eta R D_{it} + \mu H S_{jt} + \lambda R D_{it} H S_{jt} +$  $+ \pi B L_{jt} + \sigma R D_{it} B L_{jt} + \rho F L_{jt} + o R D_{it} F L_{jt} + \upsilon S_{jt} + \theta_j d_j + \psi_t d_t + e_{it}$ 

### Testing for technology transfer through trade

Does technology transfer occur through trade?

Do international R&D spillovers depend on the absorptive capacity of local firms?

O Data show that trade was an important channel of technology transfer in Slovenia.

#### Results: Knowledge spillovers through trade (Sample of domestic firms only)

|                             | Estonia          | Slovenia           |
|-----------------------------|------------------|--------------------|
| Const.                      | -0.051 (-1.00)   | -0.061 (-4.69)***  |
| Capital (K)                 | 0.053 (5.58)***  | * 0.277 (32.47)*** |
| Labour (L)                  | 0.674 (15.32)*** | * 0.651 (37.23)*** |
| Materials (N)               | 0.010 (2.38)***  | * 0.338 (36.27)*** |
| Accumul_R&D (RD)            | 0.046 (2.88)***  | * 0.005 (1.07)     |
| Exports/Sales (X)           | 0.006 (0.79)     | 0.005 (3.77)***    |
| Exports/Sales_R&D (RDX)     | 0.001 (0.19)     | 0.001 (0.73)       |
| Imports/Mat.costs (M)       | 0.012 (1.47)     | 0.002 (2.04)**     |
| Imports/Mat.costs_R&D (RDM) | -0.004 (-1.01)   | -0.002 (-1.72)*    |
| Number of obs               | 816              | 4886               |
| Adj R-squared               | 0.332            | 0.844              |

t-statistics in parentheses. \*, \*\*, \*\*\* denote significance at the 10, 5 and 1 percent levels of significance (two-tailed tests)

$$\dot{Y}_{it} = b_{it} + \alpha \dot{K}_{it} + \beta \dot{L}_{it} + \gamma \dot{N}_{it} + \eta R D_{it} + \nu X_{it} + \overline{\omega} R D_{it} X_{it} + \iota M_{it} + \xi R D_{it} M_{it} + \theta_j d_j + \psi_t d_t + e_{it}$$

### Can Estonia and Slovenia close the technology gap?

Setting States State

Method of privatization mattered.

 Labour productivity growth was much higher in Estonia.

There was an advantage of backwardness.

#### Why are there so few spillovers?

Input-Output data only at 2-digit level.

Linkages take time to develop.

Weakness of local (formally state-owned) firms.

Problem: Creation of 'enclave economy' and regional inequalities.

### Is there a role for policy?

- O Can policy influence the level and composition of inward FDI?
- Do targeted policies increase positive spillovers?
- Policies: Macroeconomic environment, competition policy, innovation policy, education and training, taxation and subsidies, and multilateral agreements (TRIMS, etc.)
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Innovation cooperation and foreign ownership: Evidence from innovative firms in the Czech Republic

Main question for Estonia: Does technology cooperation matter for technology transfer and spillovers?

Unpublished paper written together with Martin Srholec, University of Oslo

#### Cooperation in technological activities

© Cooperation can lead to technology transfer between the parent, affiliate and local firms.

![](_page_22_Figure_2.jpeg)

© Cooperation is one way that local enterprises can access knowledge in the global economy. Three direct influences that TNCs can have on technology transfer Veugelers and Cassiman (EER, 2004)

Seffects of foreign ownership on internal R&D activity.

Importance of foreign-owned firms for international technology transfer.

 Role of foreign ownership for local technology diffusion.

### The data

We are interested in the sources of innovationData from the 2002 Czech Innovation survey.

The survey was modeled on the CIS-3 survey carried out in the EU member States, Norway and Iceland.

Ø Over 3,800 firms responded to the questionnaire.

About 38 percent introduced new products or processes

We focus only on non-financial and incorporated manufacturing firms that innovated.

Ø Our sample includes 729 firms.

### A probit model

- (1) R&Dinternal = am + bmLN(size)+ cmFOREIGN + dmOBSTACLES + emINDUSTRYdummies + eR&Dinternal
- (2) COOPglobal = an + bnLN(size)+ cnFOREIGN + dnEXTinfo + enR&Dinternal + fneR&Dinternal + gnINDUSTRYdummies + eCOOPglobal
- (3) COOPnational = ap + bpLP(size)+ cpFOREIGN + dpPROTECT+ epCOOPglobal + fpeCOOPglobal + gpINDUSTRYdummies + eCOOPnational
- (4) Reduced form: COOPnational = amn + bmnLP(size)+ cmnFOREIGN + dmnPROTECT + emnEXTinfo + fmnOBSTACLES + gmnINDUSTRYdummies + e'COOPnational

### The Results

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| Equations              | 1            | 2           | 3           | 4            |
|------------------------|--------------|-------------|-------------|--------------|
|                        |              | Global      | National    |              |
|                        | R&D Activity | cooperation | cooperation | Reduced form |
| Constant               | -1.91***     | -2.71***    | -0.74**     | -2.24***     |
| Size                   | 0.32***      | 0.1         | -0.12       | 0.25***      |
| Foreign-ownership      | -0.37***     | 0.48**      | -0.65***    | -0.20*       |
| Obstacles              | 0.14***      |             |             | 0.17***      |
| External information   |              | 0.56**      |             | 1.01***      |
| Patent protection      |              |             | 0.26*       | 0.41***      |
| R&D activity           |              | 0.40***     |             |              |
| Residuals of eq. (1)   |              | 1.69        |             |              |
| Global cooperation     |              |             | 1.39***     |              |
| Residuals of eq (2)    |              |             | 3.98***     |              |
| High-tech industry     | 0.62***      | -0.36       | -0.03       | 0.11         |
| Medium-high-tech ind.  | 0.66***      | -0.53*      | 0.06        | -0.03        |
| Low-tech industry      | -0.22*       | 0.13        | -0.30*      | -0.28*       |
| Chi2                   | 131.63***    | 60.71***    | 190.02***   | 93.78***     |
| Pseudo R2              | 0.14         | 0.12        | 0.26        | 0.13         |
| Number of observations | 726          | 666         | 666         | 669          |

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![](_page_27_Figure_0.jpeg)

## Direct and indirect effects of foreign ownership on local cooperation

| (a) | Marginal probability for the foreign ownership coefficient in eq (3') | -0.067*   | (-1.69) |
|-----|---|-----------|---------|
| (b) | Marginal probability for the foreign ownership coefficient in eq (3)  | -0.204*** | (-4.96) |
| (c) | Marginal probability for the global cooperation in eq (3)             | 0.509***  | (10.68) |
| (d) | Marginal probability for the foreign ownership coefficient in eq (2)  | 0.134**   | (2.23)  |
| (e) | Marginal probability for the R&D activity coefficient in eq (2)       | 0.103***  | (2.98)  |
| (f) | Marginal probability for the foreign ownership coefficient in eq (1)  | -0.147*** | (-3.27) |

| Effects of the foreign ownership:        |        |
|--|--------|
| Total effect = $(a)$                     | -0.067 |
| Direct effect = $(b)$                    | -0.204 |
| Indirect effect via eq $(2) = (c) * (d)$ | 0.068  |
| Indirect effect via eq $(1) = (e) * (f)$ | -0.015 |

### Concluding remarks on the Czech Case: What can be learned in Estonia

Improve incentives for foreign affiliates to cooperate more with local firms.

Assist local firms to cooperate with foreign partner even if they do not have a local affiliate.

 Limitation: study does not capture intensity or quality of the technology transfer involved in cooperation.